

# Climate change adaptation and mitigation measures in the EU water environments

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OECD Studies on Water

# Water and Climate Change Adaptation

POLICIES TO NAVIGATE UNCHARTED WATERS



**Climate change**  
is, to a large  
extent, **water**  
**change**

**The future for  
freshwater will  
not look like the  
past**

# 2008 CLIMATE CHANGE AND WATER

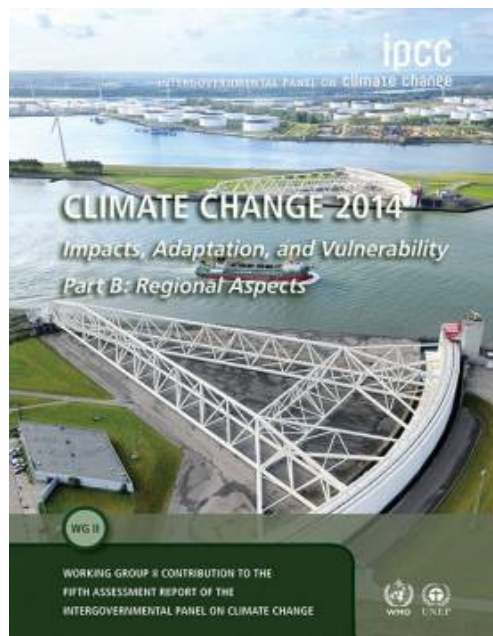
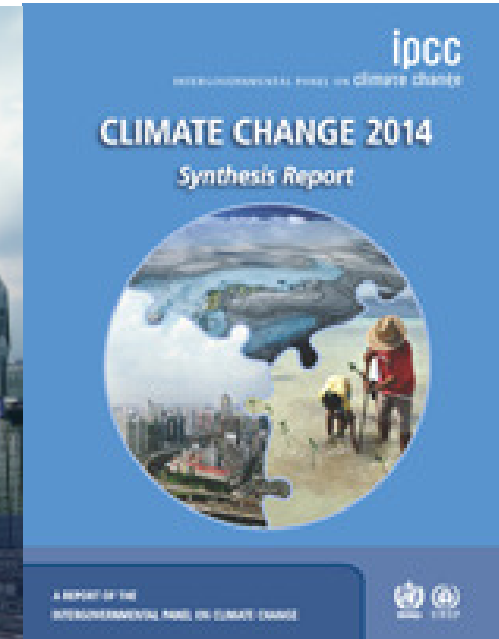
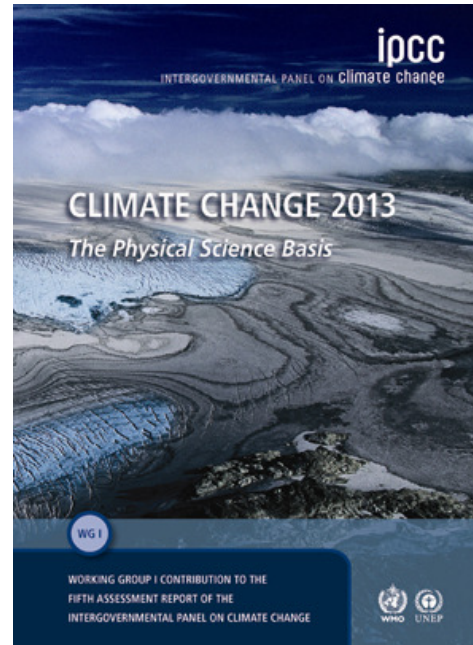
IPCC Technical Paper VI



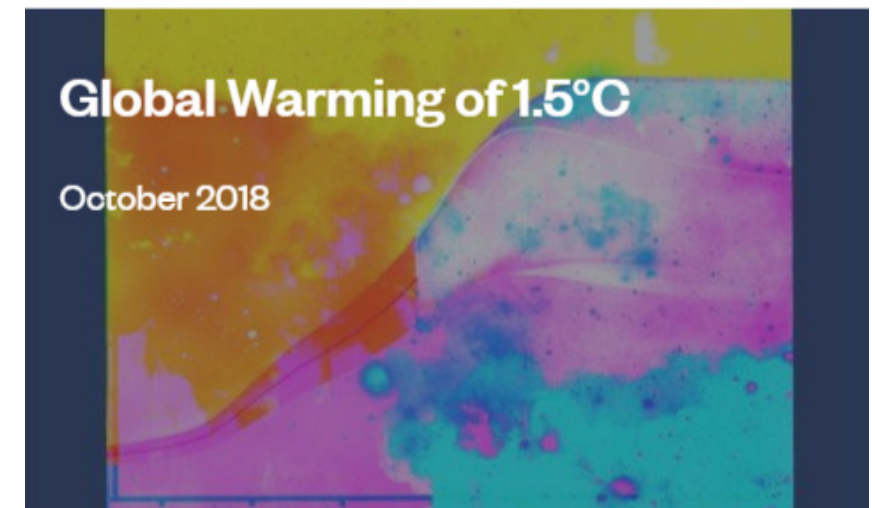
Intergovernmental Panel on Climate Change



# IPCC – Intergovernmental Panel of Climate Change <http://www.ipcc.ch/report/ar5/>



## Special Report



# Major CC related processes & concerns

Changes in hydrology (river flow, lake levels, retention time, ice regime)

Floods & droughts

Changed mobility of pollutants in soil and lake sediments

Nutrient loads

Natural organic compounds  
Hazardous substances

Increased thermal stability of lakes

Oxygen depletion

Shifted timing of meteorological and biological processes

Ecological status (effects on biota)

Habitat fragmentation

Habitat shift

Loss of biodiversity

Alien species



# Climate change adaptation and mitigation strategies already in practice based on the 1st River Basin Management Plans of the EU Member States

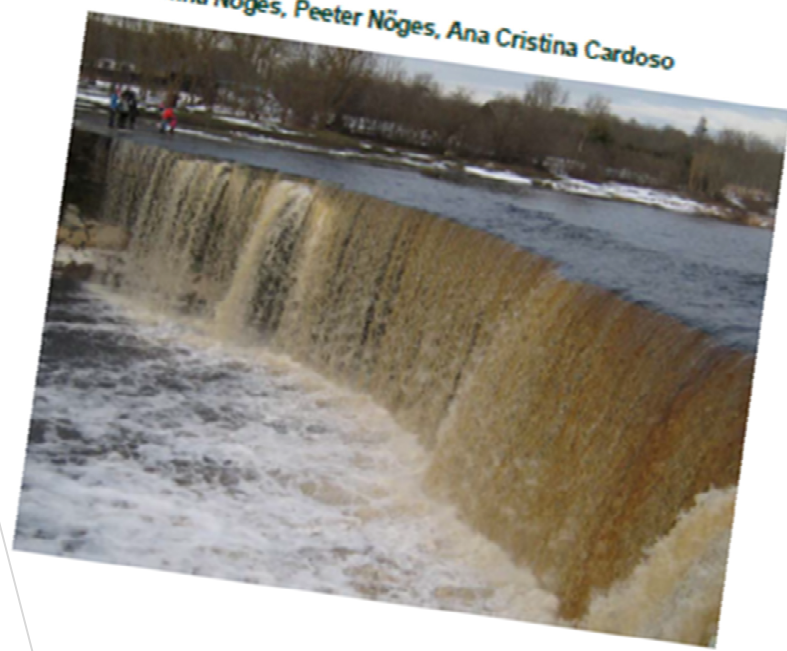
Tiina Nöges, Peeter Nöges, Ana Cristina Cardoso



ELR 24693 EN - 2010

# Review of published climate change adaptation and mitigation measures related with water

Tiina Nöges, Peeter Nöges, Ana Cristina Cardoso



ELR EN - 2010

# RIVER BASIN SCALE WATER MANAGEMENT NEEDED FOR CLIMATE CHANGE MITIGATION & ADAPTATION

- Climate change (CC) **mitigation** measures aim to **reduce greenhouse gas** (GHG) emissions
- CC **adaptation** measures should **reduce the vulnerability** of societies and ecosystems to adverse effects of CC.
- In respect of **water resources** and ecological status of water bodies the two approaches are often disconnected that, instead of synergies, can create **trade-offs** between them



# Locatelli, B., 2016. Ecosystem Services and Climate Change.

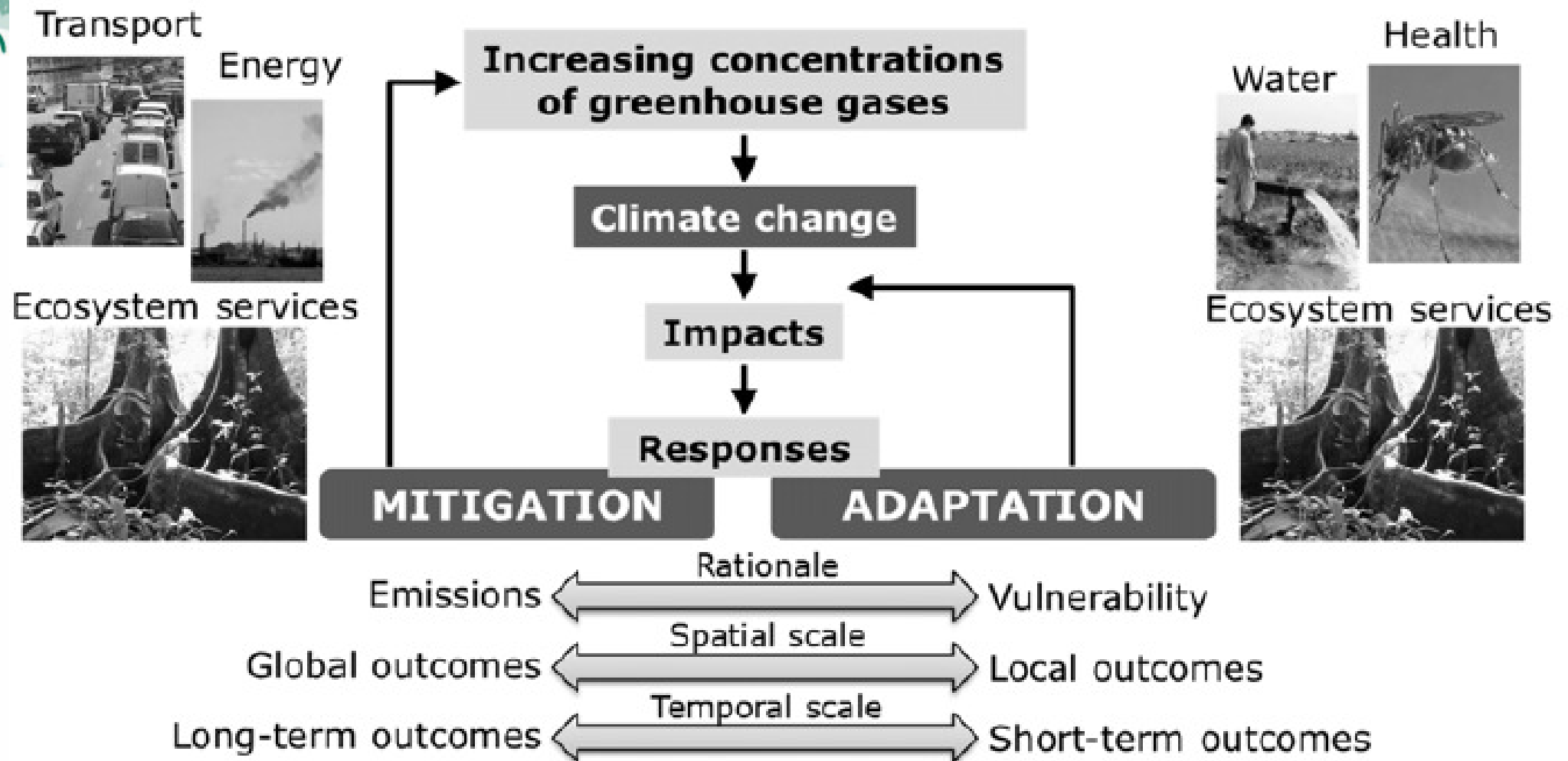


Figure 38.1 Differences between climate change adaptation and mitigation

# Different concerns even in neighbouring countries

## Climate change impacts on water systems

Table 3.1. Primary concerns in OECD countries and the EC

Country	Area of concern	Quantity	Quality	Water supply & sanitation	Extreme weather events		Freshwater ecosystems
					Flood	Drought	
Australia		●	●	●	●	●	●
Austria		●		●		●	●
Belgium		●	●	●	●	●	●
Canada		●	●			●	
Chile		●	●	●	●	●	●
Czech Republic		●	●		●	●	
Denmark				●		●	
Estonia		●	●	●	●		●
Finland						●	
France		●				●	
Germany		●			●	●	
Greece		●				●	
Hungary					●	●	
Iceland							
Ireland				●			
Israel		●	●			●	
Italy		●				●	●
Japan						●	
Korea		●	●	●	●		●
Luxembourg		●	●	●	●		
Mexico		●		●	●	●	●







# Different Climate Change adaptation plans & strategies even in neighbouring countries

## Timeline of development of National Adaptation Strategies and Plans in OECD countries

### NATIONAL ADAPTATION STRATEGY



### NATIONAL ADAPTATION PLAN



Source: OECD (2013), *Water and Climate Change Adaptation: Policies to Navigate Uncharted Waters*, OECD Studies on Water, OECD Publishing.  
<http://dx.doi.org/10.1787/9789264200449-en>.



- **Indirect pressures from human responses to climate change** (both adaptation and mitigation) **could have a greater impact on water bodies than climate change itself**
- These pressures include:
  - elevated water abstractions for irrigation,
  - new flood defence infrastructure,
  - intense production of energy crops
  - etc

Technical Report - 2009 - 040

COMMON IMPLEMENTATION STRATEGY  
FOR THE WATER FRAMEWORK DIRECTIVE (2000/60/EC)



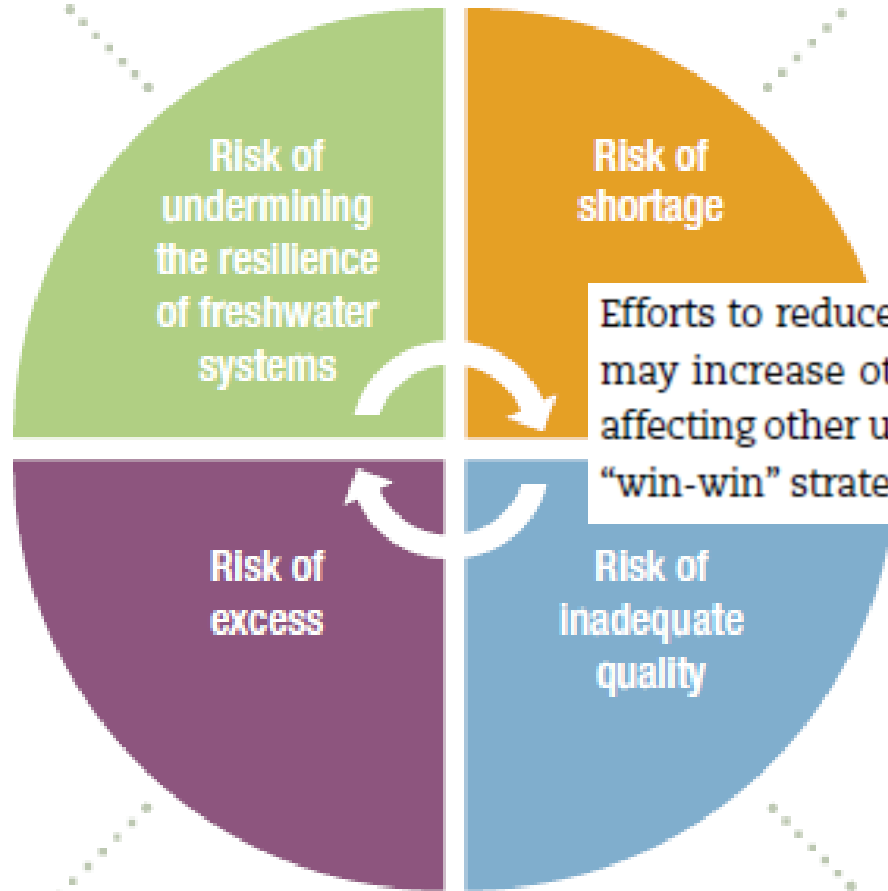
Guidance document No. 24  
RIVER BASIN MANAGEMENT IN A CHANGING CLIMATE



Exceeding the coping capacity of the surface and ground-water bodies; possibly crossing tipping points, and causing irreversible damage or system collapse.

Lack of sufficient water to meet demand (in both the short- and long-run) for beneficial uses by all water users

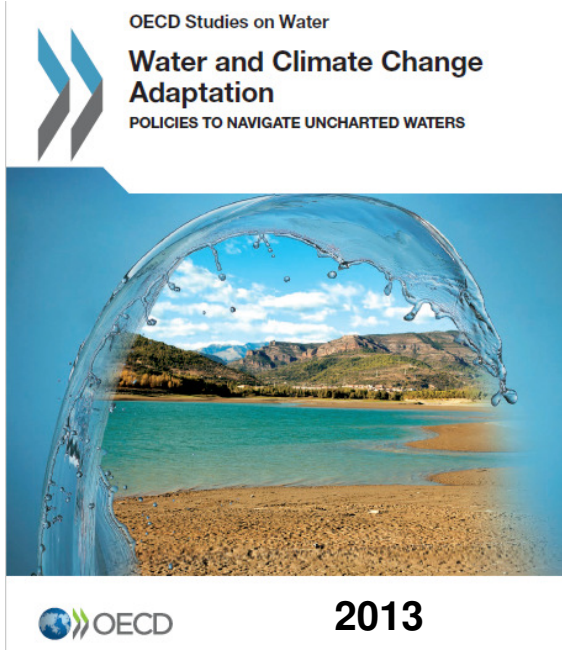
# Weigh efforts vs trade-offs !



Overflow of the normal confines of a water system or the destructive accumulation of water over areas that are not normally submerged

Lack of water of suitable quality for a particular purpose or use

Efforts to reduce a given water risk (e.g. shortage) for one group of users, such as farmers, may increase other water risks (e.g. undermining the resilience of freshwater systems) affecting other users, such as fish. Weighing these “**risk-risk trade-offs**” can help to identify “win-win” strategies and to reduce inefficiencies and inequities in managing water risks.



# Examples of CC **mitigation** measures

- Carbon dioxide capture and storage
- Ocean fertilization with iron
- Geothermal energy extraction
- Large-scale biofuel production
- Hydro-electric power plants
- Land management for soil carbon conservation
- Agricultural intensification e.g. crop rotation
- Evaporative cooling in building



# Examples of CC **adaptation** measures

- “Win-win” measures
  - Reduction of water use
  - Optimization of fertilizer use
  - **Buffer strips**
- “No regret” measures
  - Restoration of natural river beds and flood plains
  - **Restoration of wetlands**
  - **Reforestation**
  - Erosion control measures
- **Potentially counter-productive measures**
  - “Naturalisation” of rivers in densely populated areas
  - Dam construction
  - Modifications of land-use practices



# The measures could be grouped by the three simple principles

- Keep things in place
- Keep things natural
- Be informed and plan your actions



# Keep things in place

- *Keep carbon in its present pools*
- *Keep water in the catchment by creating retention basins and slowing down the run-off*
- *Keep substances at source avoiding them becoming pollutants*
- *Keep species within their natural habitats*

# Keep things natural

- Protect and restore the natural regulating function of catchments, rivers, floodplains and coasts in order to manage water quality and to alleviate flood and coastal erosion risk.
- This could involve flow modification, floodplain reconnection instream and coastal habitat improvement, and riparian management.
- Restoring degraded peat bogs and reforestation will also help to slow run-off and increase infiltration.

# Be informed and plan your actions

- *Uncertainty and the precautionary principle*
- *Long term capacity development*
- *Medium-term management*
- *Operative measures*
- *Streamlining of strategies and avoiding potential cross-sectoral trade-offs in river basin management*



# Potential **trade-offs** in water sector

- **It is well-known that**
  - large-scale biofuel production increases water demand and contamination
  - hydro-electric power plants fragmentise the river ecosystem integrity and affect biodiversity
  - dams and water reservoirs can emit additional GHGs
  - seawater desalination as a drought combating measure accelerates energy consumption.
- **It is much less known that**
  - even **reforestation**, **wetland reconstruction**, or creating **buffer strips**, usually considered as win-win measures, may locally become antagonistic to other adaptation and mitigation measures.

# CLIMATE CHANGE AND WATER

## IPCC Technical Paper VI



## IPCC 4AR addresses CC mitigation tradeoffs

- Mitigation measures can influence water resources and their management.
- Water management policies and measures can have an influence on GHG emissions.
- Interventions in the water system might be counter-productive when evaluated in terms of CC mitigation.



# CLIMATE CHANGE AND WATER IPCC 4AR

Table 6.1: Influence of sector-specific mitigation options (or their consequences) on water quality, quantity and level. Positive

## Influence of sector-specific mitigation options on water quality

Water aspect	Energy	Buildings	Industry	Agriculture	Forests	Waste
<b>Quality</b>						
<b>Chemical/ biological</b>	CCS <sup>(1)</sup> [?] Bio-fuels <sup>(2)</sup> [+/-] Geothermal energy <sup>(5)</sup> [-] Unconventional oil <sup>(13)</sup> [-]		CCS <sup>(1)</sup> [?] Wastewater treatment <sup>(12)</sup> [-] Biomass electricity <sup>(3)</sup> [-/?]	Land-use change and management <sup>(7)</sup> [+/-] Cropland management (water) <sup>(8)</sup> [+/-]	Afforestation (sinks) <sup>(10)</sup> [+]	Solid waste management; Wastewater treatment <sup>(12)</sup> [+/-]
<b>Temperature</b>	Biomass electricity <sup>(3)</sup> [+]			Cropland management (reduced tillage) <sup>(9)</sup> [+/-]		

(1) Carbon capture and storage (CCS) underground position (or quality; deep-sea storage (below 3,000 m water depth and a few hundred metres of sediment) seems to be the perfect option.

(2) Expanding bio-energy crops and use changes, leading to indirect

(3) Biomass electricity: in general water to the surface water.

(5) Geothermal energy use

(7) Land-use change and management the (local) hydrological cycle (e

(8) Agricultural practices for mitigation

(9) Reduced tillage promotes increased

(10) Afforestation generally improves thus reducing runoff and flooding in semi-arid and arid regions.

(12) The various waste management but they may cause water pollution

(13) As conventional oil supplies become greater environmental costs (e

**Expanding bio-energy crops and forests may cause increased water demand, contamination of underground water and land use changes**

**Geothermal energy use might result in pollution, subsidence and a claim on available water resources.**

**Unconventional liquid fuels will become more economically attractive, but this is offset by greater environmental costs (a high water demand; sanitation costs).**



# CLIMATE CHANGE AND WATER IPCC 4AR

Table 6.1: Influence of sector-specific mitigation options (or their consequences) on water quality, quantity and level. Positive

## Influence of sector-specific mitigation options on water quantity

Water aspect	Energy	Buildings	Industry	Agriculture	Forests	Waste
<b>Quantity</b>						
<b>Availability/ demand</b>	Hydropower <sup>(4)</sup> [+/-] Unconventional oil <sup>(13)</sup> [-] Geothermal energy <sup>(5)</sup> [-]	Energy use in buildings <sup>(6)</sup> [+/-]		Land-use change and management <sup>(7)</sup> [+/-] Cropland management (water) <sup>(8)</sup> [-]	Afforestation <sup>(10)</sup> [+/-] Avoided/ reduced deforestation <sup>(11)</sup> [+]	Wastewater treatment <sup>(12)</sup> [+]
<b>Flow/runoff/ recharge</b>	Bio-fuels <sup>(2)</sup> [+/-] Hydropower <sup>(4)</sup> [+/-]			Cropland management (reduced tillage) <sup>(9)</sup> [+]		

**Land-use change** can influence water quality (enhanced or reduced leaching of nutrients and pesticides) and the hydrological cycle (higher water use). **Agricultural practices for mitigation** can have both positive and negative effects on conservation of water and on its quality. **Reduced tillage** promotes increased water-use efficiency.

**Afforestation** influences both catchment and regional hydrological cycles reducing runoff and flooding. It generally gives better watershed protection, but at the expense of surface water yield and aquifer recharge, which may be critical in semi-arid and arid regions.



UNITED NATIONS  
New York and Geneva, 2009



## Addresses cross-sectoral tradeoffs

Effective adaptation to climate change requires a cross-sectoral approach in order to prevent possible conflicts and to consider trade-offs and synergies between adaptation and mitigation measures.

## BOX 2: POSSIBLE TRADE-OFFS BETWEEN ADAPTATION AND MITIGATION MEASURES

### Mitigation measures ⇒ water resources

#### EXAMPLES OF PROPOSED MITIGATION MEASURES AND POSSIBLE IMPACTS ON WATER RESOURCES

MITIGATION MEASURE	POSSIBLE RISKS FOR WATER RESOURCES	POSSIBLE POSITIVE EFFECTS	POSSIBLE REMEDIES AND COMMENTS
<p><b>CO<sub>2</sub> capture and storage</b> might cause degradation of groundwater quality due to leakage of CO<sub>2</sub> from injection and abandoned wells, leakage across faults and ineffective confining layers, local health and safety concerns due to release of CO<sub>2</sub></p>			
<p><b>Geothermal energy extraction</b> might cause chemical pollution of upper layers of fresh aquifers and waterways due to trace amounts of dangerous elements such as mercury, arsenic, and antimony; concerns regarding land subsidence.</p>			
<p><b>Large-scale biofuel production</b> might cause increased water demand, enhanced leaching of pesticides and nutrients leading to contamination of water, biodiversity impacts, conflicts with food production and land use changes, leading to indirect effects on water resources, increased vulnerability to droughts</p>			



## BOX 2: POSSIBLE TRADE-OFFS BETWEEN ADAPTATION AND MITIGATION MEASURES

### Mitigation measures ⇒ water resources

#### EXAMPLES OF PROPOSED MITIGATION MEASURES AND POSSIBLE IMPACTS ON WATER RESOURCES

MITIGATION MEASURE	POSSIBLE RISKS FOR WATER RESOURCES	POSSIBLE POSITIVE EFFECTS	POSSIBLE REMEDIES AND COMMENTS
Hydro-electric power plants	Ecological impacts on existing river ecosystems and fisheries	Possibly flow regulation, flood control, availability of water	Mitigation effect of large hydropower dams is contested. Appropriate

**Hydro-electric power plants** have ecological impacts on existing river ecosystems and fisheries for example due to changes in flow regime, water temperature regime, oxygen concentrations and evaporation.

can help to remedy negative effects.

**Land management for soil carbon conservation** might cause enhanced contamination of groundwater with nutrients or pesticides via leaching under reduced tillage

**Agricultural intensification** might increase the crops with higher water demand

Evaporative cooling in buildings	High water demand	Reduced energy demand	Reducing the cooling load by optimizing building shape and orientation
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## BOX 2: POSSIBLE TRADE-OFFS BETWEEN ADAPTATION AND MITIGATION MEASURES

### Adaptation measures $\Rightarrow$ negative effect on CC mitigation

EXAMPLES OF ADAPTATION MEASURES IN THE WATER SECTOR WHICH CAN HAVE NEGATIVE IMPACTS ON CLIMATE CHANGE MITIGATION

#### Desalinization of saline water for water supply involves high energy needs

Desalinization of saline water for water supply

High energy needs

Mitigation impact depends on energy source, therefore use desalinization only if no other choices, and use renewable energy

Reservoirs/ hydropower plants

Can emit GHGs as water conveys carbon in the natural carbon cycle and due to the rotting vegetation

Mitigation effect depends on many factors, including depth of reservoir. Multi-purpose dams and appropriate location and management are recommended, but more research is needed

#### Reservoirs/ hydropower plants can emit GHGs

Irrigation

High water and energy needs

Use efficient irrigation techniques, drought-resistant crop varieties. Mitigation effect depends on energy source

#### Irrigation involves high water and energy needs

# Afforestation / reforestation & CC mitigation

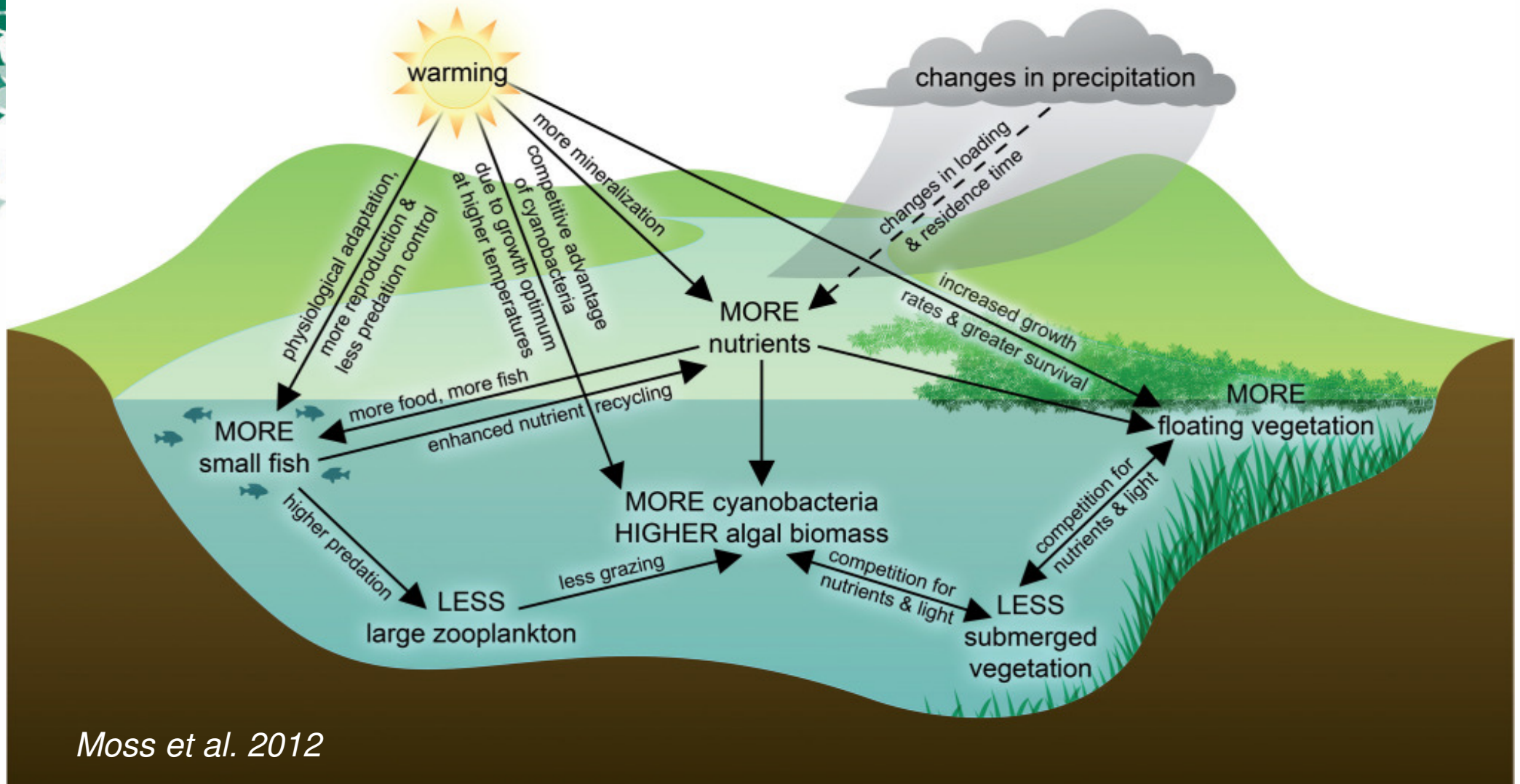
- Carbon sequestration strategies with tree plantations do not consider their full environmental consequences.
- **Plantations decreased stream flow** by 227 millimeters per year globally (52%), with 13% of streams drying completely for at least 1 year.
- Plantations can help control groundwater recharge and upwelling but reduce stream flow and **salinize and acidify some soils**.

*Jackson RB et al. 2005. Trading water for carbon with biological sequestration. Science 310: 1944–47.*

# Principles for linking adaptation measures and mitigation activities (Robledo et al., 2005):

1. **Prioritise** mitigation activities that help to reduce pressure on the natural resources and enhance local adaptive capacity (**synergy effect**);
2. Include **vulnerability** to climate change as one of the risks **to be analysed** in mitigation activities;
3. Increase **sustainability** of livelihoods, with particular consideration for the poor.

# Global warming reinforces eutrophication !



Moss et al. 2012



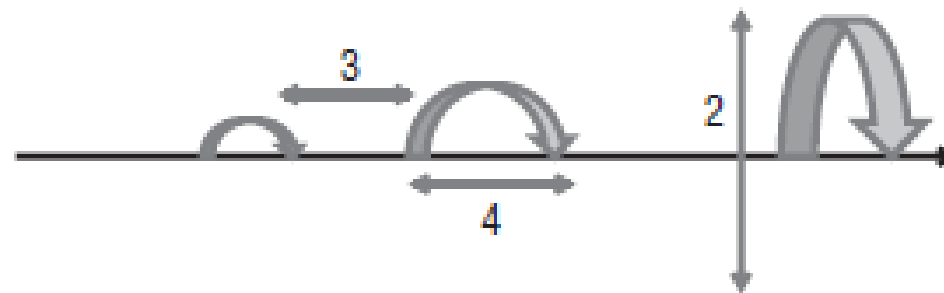
# Figure 1.1. Modes of climate change

## Modes of change

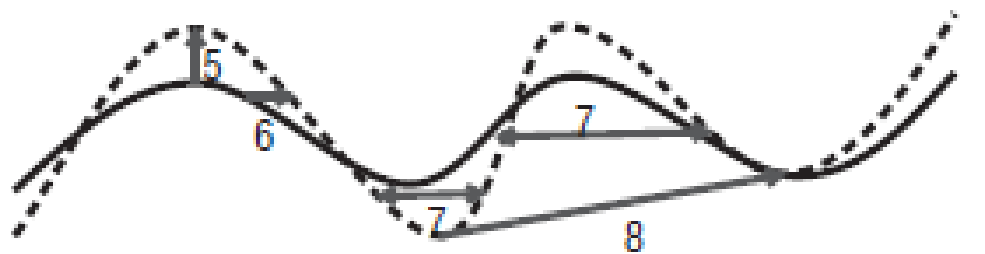
Linear



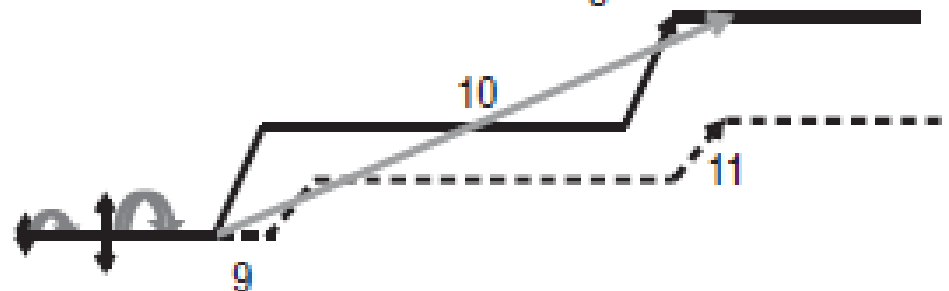
Extreme events



Seasonal and inter-annual



System or "State" level



## Changes in

1. Average global conditions

2. Intensity

3. Return periods

4. Duration

5. Intensity

6. Timing of transitions

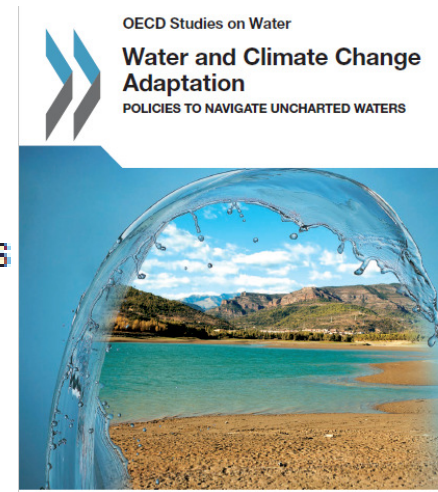
7. Duration

8. Inter-annual minima and maxima

9. Average system conditions

10. State level shift to a new normal

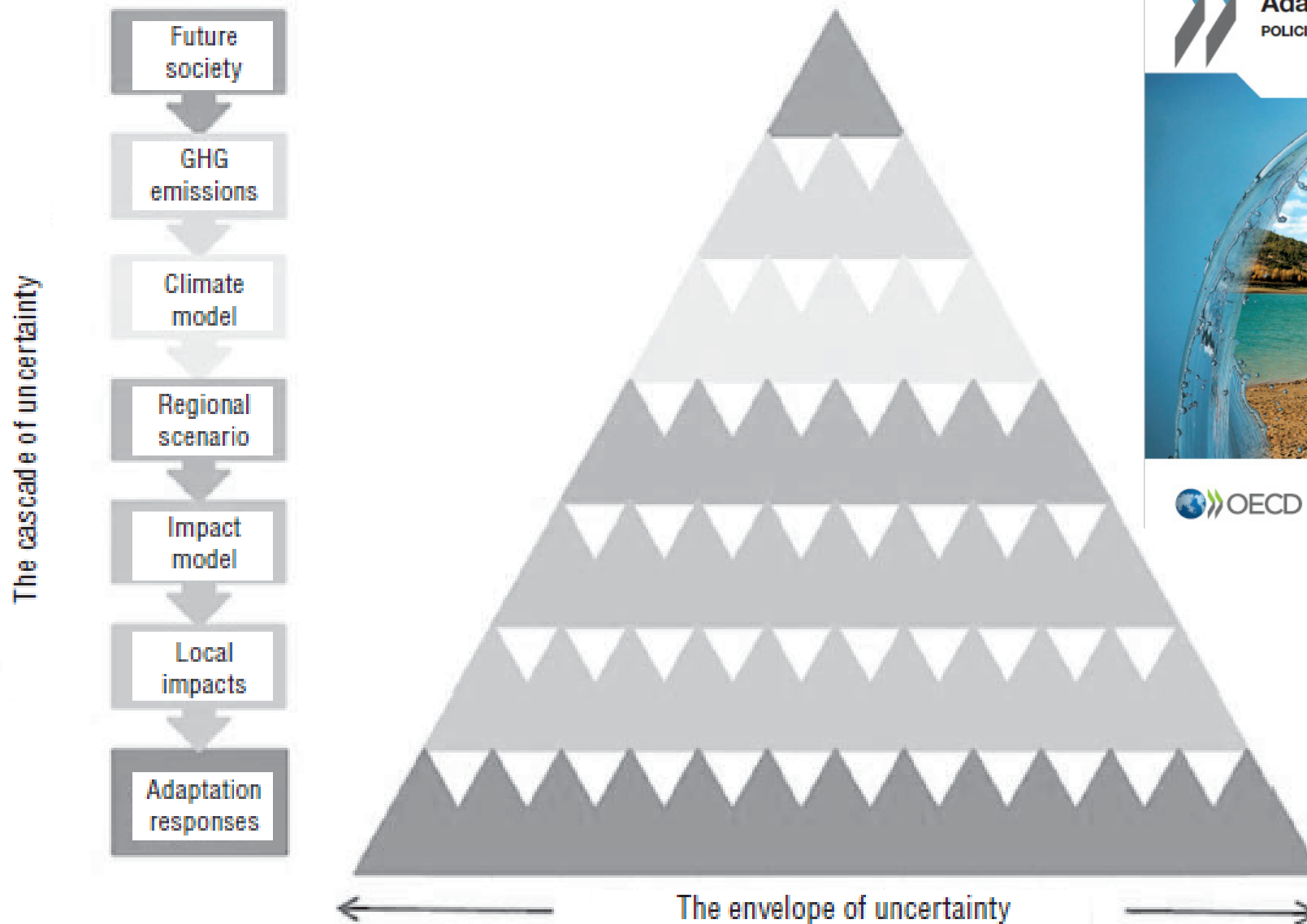
11. Alternative state due to different management regime



OECD 2013

Source: A.J. and J.H. Matthews (2012), Adapted from "Vulnerability to What Change?", presented at the UNFCCC Technical workshop on water, climate change impacts and adaptation strategies, Mexico City, Mexico 18-20 July, World Wildlife Fund and Conservation International, [http://unfccc.int/adaptation/workshops\\_meetings/nairobi\\_work\\_programme/items/6955.php](http://unfccc.int/adaptation/workshops_meetings/nairobi_work_programme/items/6955.php) (accessed 12 December 2012).

Figure 1.2. Cascade of uncertainty



A cascade of uncertainty proceeds from different socio-economic and demographic pathways, their translation into concentrations of atmospheric greenhouse gas (GHG) concentrations, expressed climate outcomes in global and regional models, translation into local impacts on human and natural systems and adaptation responses.

Source: Wilby, R.L. and S. Dessai (2010), "Robust Adaptation to Climate Change", *Weather*, Vol. 65/7, Royal Meteorological Society, Reading, pp. 180-185, <http://dx.doi.org/10.1002/wea.543>.



# Human-induced nitrogen–phosphorus imbalances alter natural and managed ecosystems across the globe

Josep Peñuelas<sup>1,2</sup>, Benjamin Poulter<sup>3</sup>, Jordi Sardans<sup>1,2</sup>, Philippe Ciais<sup>3</sup>, Marijn van der Velde<sup>4</sup>, Laurent Bopp<sup>3</sup>, Olivier Boucher<sup>5</sup>, Yves Godderis<sup>6</sup>, Philippe Hinsinger<sup>7</sup>, Joan Llusia<sup>1,2</sup>, Elise Nardin<sup>6</sup>, Sara Vicca<sup>8</sup>, Michael Obersteiner<sup>4</sup> & Ivan A. Janssens<sup>8</sup>

- The **carbon balance** of aquatic and watershed terrestrial ecosystems is tightly linked with **cycles of other nutrients**, first of all with nitrogen and phosphorus, and with the **CNP stoichiometry** in food webs.
- All these processes are **sensitive to climate change (CC)** and transform as a result of global trends.

# Locatelli, B., 2016. Ecosystem Services and Climate Change.

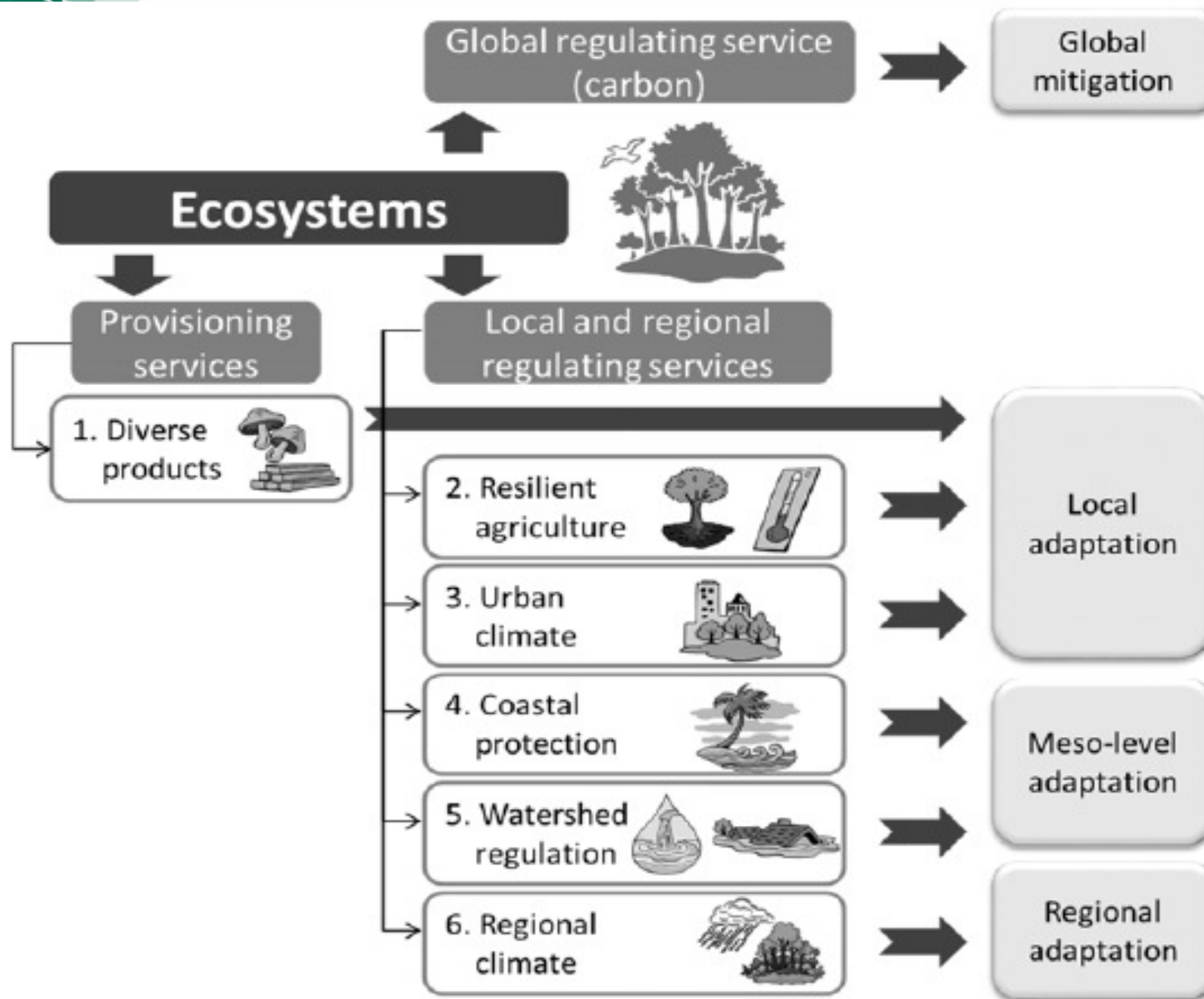


Figure 38.2 Contribution of ecosystem services to climate change adaptation and mitigation





2014

### 3 Freshwater Resources

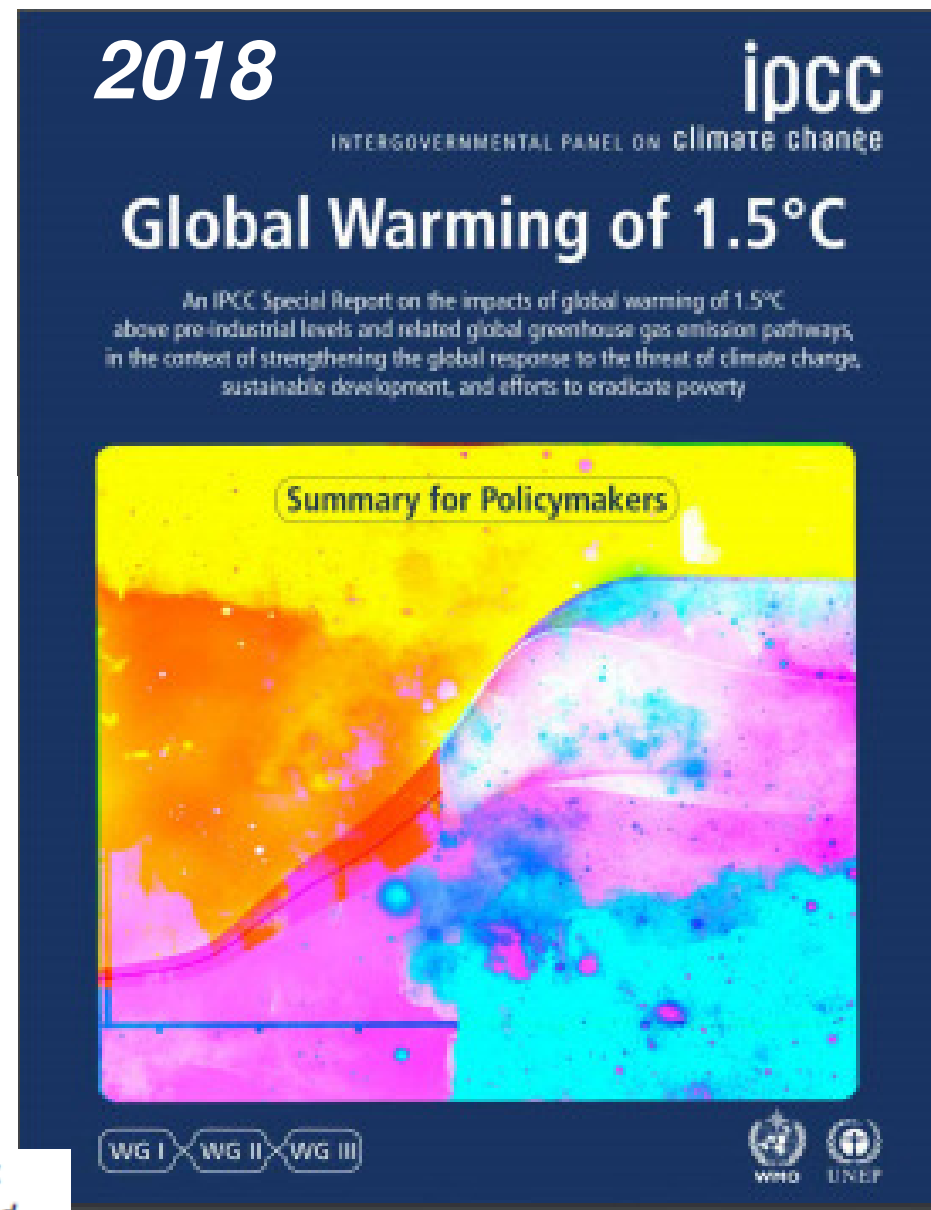
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2018

ipcc  
INTERGOVERNMENTAL PANEL ON climate change

An IPCC Special Report on the impacts of global warming of 1.5°C above pre-industrial levels and related global greenhouse gas emission pathways, in the context of strengthening the global response to the threat of climate change, sustainable development, and efforts to eradicate poverty

## Global Warming of 1.5°C

- Signatories to the Paris Climate Agreement in 2017 pledged to keep global average air temperatures rise less than 2 °C above pre-industrial levels.
- Almost everyone also promised to keep the temperature rise below 1.5 °C.
- The report acknowledges that the goal is becoming more and more difficult, but not completely impossible.
- To meet the 1.5 °C goal, the whole world should cut its carbon emissions more vigorously. Of the world's major polluters, only Morocco and the Gambia fulfill the 1.5 °C promise.
- Of the major world powers, only India and the Philippines are struggling to keep temperatures rise below 2 °C.
- The average temperature in the world is going to increase by 3 °C due to the sluggishness of the countries
- To date, global average air temperature has risen by almost 1 °C. If present emissions continue, it will rise 0.5 °C already by 2030, and we will reach warming of 2 °C in 2060-2080.

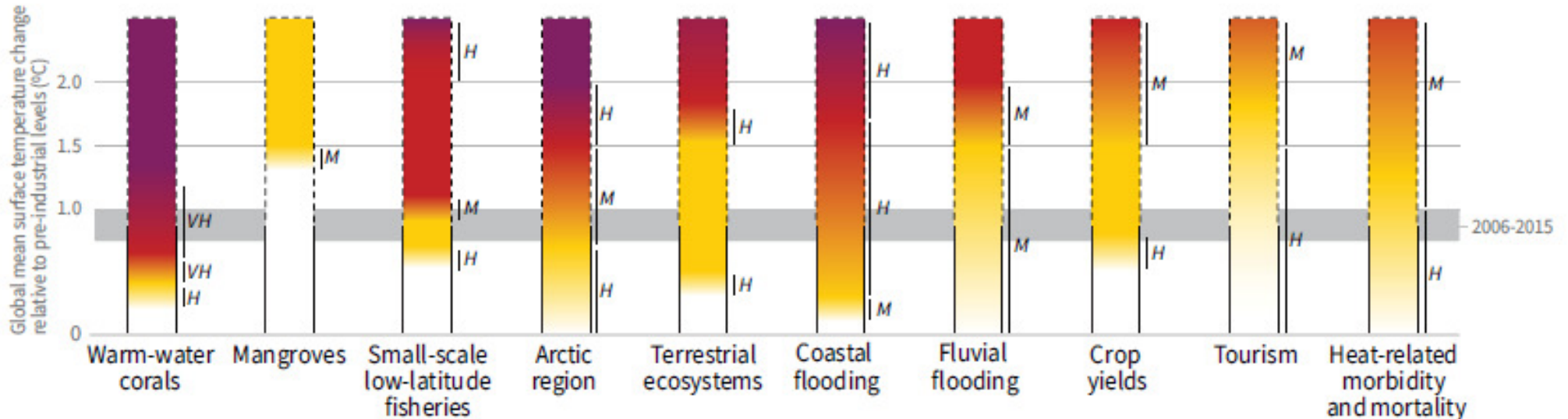
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# Global Warming of 1.5°C

## Impacts and risks for selected natural, managed and human systems



Confidence level for transition: L=Low, M=Medium, H=High and VH=Very high

Crossing the 2 °C limit is associated with enormous economic and social damage, an increase in heat waves, floods and fires, the collapse of many ecosystems and their functions, the acidification of the oceans, the depletion of fish stocks and the loss of suitable conditions for agriculture in large areas.



2018

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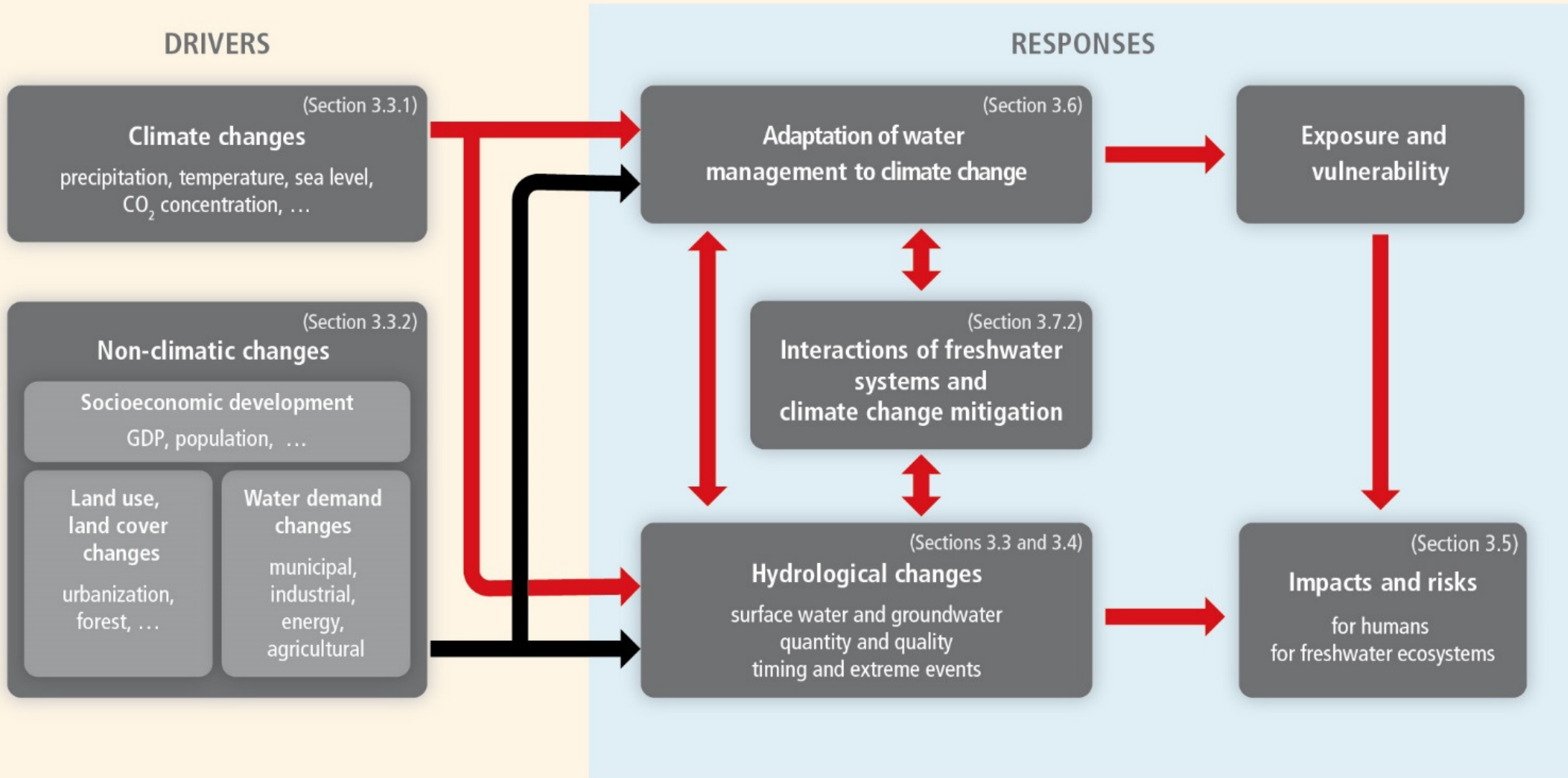
An IPCC Special Report on the impacts of global warming of 1.5°C above pre-industrial levels and related global greenhouse gas emission pathways, in the context of strengthening the global response to the threat of climate change, sustainable development, and efforts to eradicate poverty

## Global Warming of 1.5°C

- 1.5 °C rise in temperature compared to a 2 °C rise would significantly reduce the risks:
  - Extreme heat waves would affect less 61 million people worldwide.
  - In the Mediterranean, twice as few people would suffer from water scarcity.
  - 150 million premature deaths could be prevented worldwide by 2100.
- Costs could be reduced by speeding up the world.
  - in 2016-2035 \$ 2.4 trillion per year would be needed to invest in green energy systems.
  - This is four times less than the losses caused by the rise of the world ocean in 2100.



# Impact of climate change on inland water bodies and their management AR5 2014



# Atmosphere Carbon Store

Thank you!

Fossil Fuel Emissions

# Biosphere Carbon Store

Biomass

Deforestation

Soil Organic Matter

Photosynthesis

Respiration & Decomposition

Aquatic Biomass

Diffusion

# Ocean Carbon Store

Coal, Oil & Gas

Limestone & Dolomite

# Lithosphere Carbon Store

Marine Deposits

